

ORDINARY MEETING OF COUNCIL FOLLOWING POLICY COMMITTEE

24 April 2019

His Worship the Mayor & Councillors

# Notice of Ordinary Meeting of Bathurst Regional Council - Wednesday, 1 May 2019

I have to advise that an **Ordinary Meeting** of Bathurst Regional Council will be held in the Council Chambers on Wednesday, 1 May 2019 commencing at approximately 6.15 pm (or immediately following the conclusion of the Policy Committee).

D J Sherley

**GENERAL MANAGER** 

# **BUSINESS AGENDA**

# ORDINARY MEETING OF COUNCIL FOLLOWING POLICY COMMITTEE TO BE HELD ON WEDNESDAY, 1 MAY 2019

- 1. 6:15 PM MEETING COMMENCES
- 2. APOLOGIES
- 3. DECLARATION OF INTEREST

To assist the Councillors and committee members in their correct consideration of business before them at the meeting, please give consideration to Section 451 of the Local Government Act, in relation to Declaration of Interest at meetings.

- 4. RECEIVE AND DEAL WITH GENERAL MANAGER'S AND DIRECTORS' REPORTS
  - \* DIRECTOR CORPORATE SERVICES & FINANCE'S REPORT
- 5. MEETING CLOSE

DIRECTOR CORPORATE SERVICES & FINANCE'S REPORT
ORDINARY MEETING OF COUNCIL FOLLOWING POLICY COMMITTEE
1 MAY 2019

# 1 FREE WATER FOR VERIFIED PRIMARY PRODUCERS (16.00155)

**Recommendation**: That Council provides free water for verified primary producers until Ben Chifley Dam reaches 40% or lower; the drought declaration for the Bathurst Local Government Area has been removed; or 8 September 2019.

**Report**: Council previously resolved, on 5 September 2018, to provide free water for verified primary producers on the following basis:

"The scheme will cease in the event of any of the following:

- (a) When Ben Chifley Dam reaches a capacity of 40% or lower;
- (b) Drought declaration is lifted for the Bathurst Regional Council area; or
- (c) Four months from the commencement of the scheme."

The scheme was extended at the 12 December 2018 meeting, due to the prevailing conditions, until 5 May 2019.

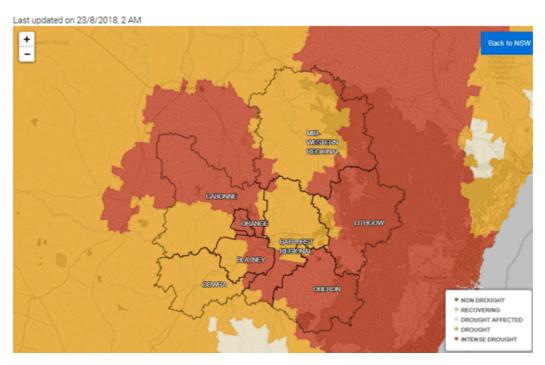
As the area is still drought declared, see the map below, it is recommended that the scheme remain in place past the expiry date and the following conditions be adopted:

The scheme will cease in the event of any of the following:

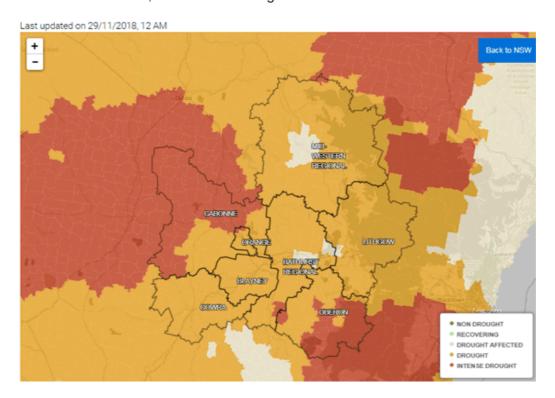
- (a) When Ben Chifley Dam reaches a capacity of 40% or lower;
- (b) Drought declaration is removed for the Bathurst Regional Council area; or
- (c) 8 September 2019.

As at the time of writing this report, 493 kilolitres of free water has been accessed under this scheme representing a minimal loss of income of \$1,233. There are currently 12 people who have registered, however, very few of them have actually utilised their full allowable quota.

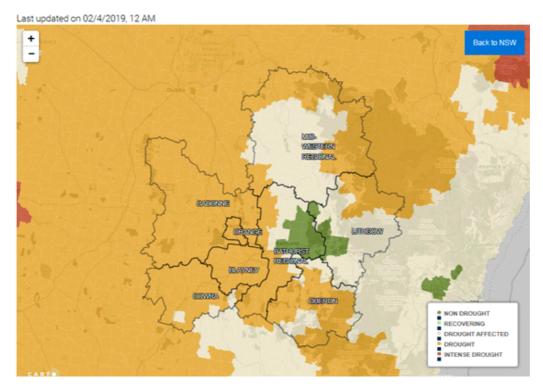
As at **23 August 2018**, the drought statistics for the Central Tablelands showed "Intense Drought" at 50.1% and "Drought" at 49.9%, shown in the map below from the Department of Primary Industries.



With the small amounts of rain received, the situation had slightly improved at **29 November 2018**: "Intense Drought" at 19.5%, "Drought" 77.4% and "Drought Affected" at 3.1%. The whole area however, still remains drought declared.



There have been large rainfall events during March 2019 that have reduced the drought situation. As at **2 April 2019** the Central Tablelands is Non-Drought 5.1%, Drought Affected 31.0%, and Drought 63.9%. From the map below, it is obvious that the Bathurst Regional Council LGA is in much better condition than others, however, there are still large areas in drought.



The scheme's guidelines are:

- An application form must be submitted (available on the website or at the Civic Centre).
- The applicant must produce proof of Bathurst LGA residency/ownership of a farmland rate parcel of land, eg drivers licence, Council staff can look up the rates record.
- The applicant must provide a Property Identification Code from Local Land Services.
- The free water allocation will be limited to 20 Kilolitres of water per week per rate notice (non-accruing), to be reviewed regularly and adjusted if necessary based on Ben Chifley Dam levels.
- The water must be used for stock and domestic purposes only, and not be on sold to a third party.
- Council is not responsible for cartage nor the quality of the water once it has been dispensed from the standpipe and users of this service are solely responsible for cleanliness of containers/tanks filled from filling stations.
- Council will monitor usage and reserves the right to cancel access to filling stations if conditions of use are not complied with.
- The scheme will cease in the event of any of the following:
  - (a) When Ben Chifley Dam reaches a capacity of 40% or lower;
  - (b) Drought declaration is removed for the Bathurst Regional Council area; or
  - (c) 8 September 2019.

<u>Financial Implications</u>: The financial implications of this scheme are very difficult to estimate. Council has approximately 1,450 properties rated as farmland, however, the take-up rate and length of time until the drought declaration is lifted are completely unknown factors. As noted, the current foregone income is minimal at \$1.233.

However, bulk water sales were estimated at \$31,500 for the 2018/2019 year and, due to the ongoing conditions, have already reached \$33,597 after eight months, noting that the price per kilolitre is still at half-price (\$2.50 per kilolitre).

#### **Bathurst Community Strategic Plan - Objectives and Strategies**

Objective 2: A smart and vibrant economy
 Strategy 2.1

Objective 5: Community health, safety and well being
 Strategy 5.3

# **Community Engagement**

Inform
 To provide the public with balanced and objective information to help them understand the problem, alternatives

opportunities and/or solutions.

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# **2 DRAFT BATHURST DELIVERY PROGRAM 2019-2023 & OPERATIONAL PLAN 2019/2020 (16.00155)**

<u>Recommendation</u>: That Council place the Draft Bathurst Delivery Program 2019-2023 and Operational Plan 2019/2020 including the Revenue Policy for 2019/2020, on public exhibition and receive submissions until 4 June 2019.

Report: Council adopted the Bathurst 2040 – Community Strategic Plan on 16 May 2018. The Integrated Planning and Reporting Guidelines from the Office of Local Government require Council to develop a four year and one year subset of that plan, called the Delivery Program and Operational Plan respectively. The Draft Bathurst Delivery Program 2019-2023 and Operational Plan 2019/2020, shown at attachment 1, has been prepared to detail how Council will deliver the objectives identified through the community engagement process. That document includes the budget summary for the period under consideration and the detailed budget will be available on Council's website. The draft plan includes the Revenue Policy for 2019/2020 shown at attachment 2 and has made provision for the continuation of existing services provided by Bathurst Regional Council.

The Local Government Act 1993 requires that the plans are exhibited for a period of at least 28 days during which submissions may be made by the public. Adoption of the final plan will occur on 19 June 2019 after consideration of all submissions received.

#### **Assumptions**

The following assumptions have been incorporated in the plan:

<u>Consumer Price Index</u>	
Anticipated for 2019/2020	

2.7%

#### Rate Increases

General purpose rate increased by	2.7%
Water rates and charges increased by	5.0%
Sewerage rates and charges increased by	5.0%
Domestic waste charges at reasonable cost, all other waste	5.0%.

# Salaries and Wages

Includes award increases, regrades, and wage increases 4.7%

# **Superann**uation

An allowance of 9.5% generally has been made in accordance with legislative requirements. This amount increases to 10.0% from 1 July 2021 and 10.5% from 1 July 2022. Council currently has 38 staff (2018/19: 43 staff) in the Local Government Superannuation Scheme Retirement Fund. Employees choose to contribute between 1 and 9 percent of their salary. The fund then requires Council to match the staff-elected contributions multiplied by a factor of 1.9 times plus a "basic benefit" of 2.5% of salary. Council is also required to contribute \$308,000 per annum surcharge due to losses incurred by the Superannuation Fund during the global financial crisis.

#### Revenue Policy

Council fees and charges have generally been increased by 5.0%. This is a reflection of Council's increased costs, particularly wage increases and utility costs. Some fees have been restructured to better meet market pricing and also to recognise Council's marginal return on investment.

Statutory charges are set by the State Government and therefore increase only when

advised by the Office of Local Government or other Government Departments.

#### GST

GST has been included in Council fees and charges (Revenue Policy) where Council has received legislative determination.

# Best Practice Water and Sewerage Charges

Council complies with the NSW Government's Best Practice Water and Sewerage Pricing Principles.

Best practice water supply pricing requires:

- Water usage charge per kilolitre based on the long term cost of the supply
- Residential water usage charges set to recover at least 75% of residential revenue
- An access charge relative to a customer's capacity requirements based on the size
  of the meter connected to Council's network.

# Best practice sewerage pricing requires:

- A uniform annual sewerage bill for residential customers.
- For non-residential customers;
  - an appropriate sewer usage charge is required for the estimated volume discharged to the sewerage system; and
  - an access charge reflective of the customer's peak load on the system. Council has the option to adopt either of two methods in relation to sewer access charges. The first method is the sewer discharge factor method based on the size of the water meter supplying the property, consistent with the water supply pricing system, which Council has adopted. Council has been charging its ratepayers using this method since 2004 as the preferred charge for access to the sewer system. The second method is the Equivalent Tenement method (ET method) which uses a nominal size of water meter to arrive at a charge for access to the sewer system. Council does not use this method.

#### **Functions and Services**

Council has the following guiding principles established in the Local Government Act:

#### "8A Guiding principles for councils

#### (1) Exercise of functions generally

The following general principles apply to the exercise of functions by councils:

- (a) Councils should provide strong and effective representation, leadership, planning and decision-making.
- (b) Councils should carry out functions in a way that provides the best possible value for residents and ratepayers.
- (c) Councils should plan strategically, using the integrated planning and reporting framework, for the provision of effective and efficient services and regulation to meet the diverse needs of the local community.
- (d) Councils should apply the integrated planning and reporting framework in carrying out their functions so as to achieve desired outcomes and continuous improvements.
- (e) Councils should work co-operatively with other councils and the State government to achieve desired outcomes for the local community.
- (f) Councils should manage lands and other assets so that current and future local community needs can be met in an affordable way.
- (g) Councils should work with others to secure appropriate services for local community needs.

- (h) Councils should act fairly, ethically and without bias in the interests of the local community.
- (i) Councils should be responsible employers and provide a consultative and supportive working environment for staff.

# (2) Decision-making

The following principles apply to decision-making by councils (subject to any other applicable law):

- (a) Councils should recognise diverse local community needs and interests.
- (b) Councils should consider social justice principles.
- (c) Councils should consider the long term and cumulative effects of actions on future generations.
- (d) Councils should consider the principles of ecologically sustainable development.
- (e) Council decision-making should be transparent and decision-makers are to be accountable for decisions and omissions.

## (3) Community participation

Councils should actively engage with their local communities, through the use of the integrated planning and reporting framework and other measures."

# **Bathurst 2040 Community Strategic Plan**

The Vision and Objectives of Bathurst Regional Council are contained in Council's Bathurst 2040 Community Strategic Plan (CSP) Public Consultation Version, and are as follows:

#### **Council's Vision**

Bathurst: A vibrant and innovative region that values our heritage, culture, diversity and strong economy.

#### **Objectives**

The following objectives and strategies have been developed to help achieve Council's vision:

#### **OBJECTIVE 1: Our sense of place and identity**

- 1.1 Respect, protect and promote the region's Aboriginal heritage assets
- 1.2 Protect, enhance and promote the region's European heritage assets and character
- 1.3 Enhance the cultural vitality of the region
- 1.4 Protect and improve the region's landscapes, views, vistas and open space
- 1.5 Promote good design in the built environment

# **OBJECTIVE 2: A smart and vibrant economy**

- 2.1 Support local business and industry
- 2.2 Grow local employment, investment and attract new businesses by nurturing and supporting entrepreneurs, partnerships and local skill development
- 2.3 Develop Bathurst as a Smart City
- 2.4 Support agriculture, local manufacturing, food production and education as significant

contributors to the region's economy

- 2.5 Support Mount Panorama as a premier motor sport and event precinct
- 2.6 Promote our City and Villages as a tourist destination

#### **OBJECTIVE 3: Environmental stewardship**

- 3.1 Protect and improve our natural areas and ecosystems, including the Macquarie River and other waterways
- 3.2 Protect the City's water supply
- 3.3 Minimise the City's environmental footprint, live more sustainably and use resources more wisely
- 3.4 Protect and improve the region's biodiversity
- 3.5 Increase resilience to natural hazards and climate change

# **OBJECTIVE 4: Enabling sustainable growth**

- 4.1 Facilitate development in the region that considers the current and future needs of our community
- 4.2 Provide safe and efficient road, cycleway and pathway networks to improve accessibility
- 4.3 Ensure services, facilities and infrastructure meet the changing needs of our region
- 4.4 Provide parking to meet the needs of the City
- 4.5 Work with partners to improve public transport, and passenger and freight transport connections to and from the region
- 4.6 Plan for, assess and regulate development activity

#### **OBJECTIVE 5: Community health, safety and well being**

- 5.1 Provide opportunities for our community to be healthy and active
- 5.2 Help make the Bathurst CBD, neighbourhoods and the region's villages attractive and full of life
- 5.3 Help build resilient, inclusive communities
- 5.4 Make our public places safe and welcoming
- 5.5 Plan and respond to demographic changes in the community

#### **OBJECTIVE 6: Community leadership and collaboration**

- 6.1 Communicate and engage with the community, government and business groups on important matters affecting the Bathurst Region
- 6.2 Work with our partners and neighbouring councils to share skills, knowledge and

resources and find ways to deliver services more efficiently

- 6.3 Advocate for our community
- 6.4 Meet legislative and compliance requirements
- 6.5 Be open and fair in our decisions and our dealings with people
- 6.6 Manage our money and our assets to be sustainable now and into the future
- 6.7 Invest in our people
- 6.8 Implement opportunities for organisational improvement

These directions were developed through the community engagement process as detailed in the Bathurst 2040 CSP.

#### **Summary**

As Councillors are aware, this budget has been prepared having regard to tight financial circumstances. Factors such as

- Rate pegging
- Cost shifting
- Take-up of additional services
- Increasing costs such as electricity
- Imposition of tasks on councils with no corresponding revenue

have continued to place extra pressures on the budget.

For example, Council collects State fees under NSW Plan First and the Builders Long Service Leave schemes, but receives no recompense for this. Other examples include the Companion Animals Act Obligations and Child Care Services.

In regards to transfer of cost, examples include Rural Fire Service charges, in 2013/2014 council paid \$242,000, and in 2017/2018 \$381,000, an increase of 57% over 4 years, averaging an annual increase of over 14%. Similarly, State Emergency Service charges have also increased 86% over 2 years from \$36,000 to \$57,000.

In 2017 the State Government legislated that the Audit Office of NSW oversee all Local Government audits. This resulted in an increase in the Audit Fee from \$64,494 to \$78,300 which is a 21.4% increase.

Council was not allowed any corresponding revenue increases to offset any of these additional costs.

The budget process is becoming more difficult every year as the effects of large cost increases outside Council's control are having a detrimental effect on Council's ability to operate within its confined income levels.

The budget has a surplus as follows:

020	2019/202	nal Plan (1 yr budget)
		<u>Statement</u>
		<u>Statement</u>

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Revenue:	•
Rates & Annual Charges (3a)	-\$46,919,989
User Charges & Fees (3b)	-\$29,284,885
Interest & Investment Revenue (3c)	-\$2,880,111
Other Revenues (3d)	-\$4,616,135
Grants & Contribs provided for Oper Purposes (3ef)	-\$12,486,033
Grants & Contribs provided for Cap Purposes (3ef)	-\$63,588,211
Other income:	-\$20,715,352
Net gains from the disposal of assets (5)	
Total Income from Continuing Operations	-\$180,490,716
Expenses from Continuing Operations	
Employee Benefits & On-Costs (4a)	\$30,361,612
Borrowing Costs (4b)	\$1,403,716
Materials & Contracts (4c)	\$36,332,775
Depreciation, Amortisation & Impairment (4d)	\$25,809,762
Other Expenses (4e)	\$11,022,631
Total Expenses from Continuing Operations	\$104,930,496
Operating Result from Continuing Operations	-\$75,560,220
Operating Result before Capital Grants	-\$11,972,009
Funding Statement	
Sources Of Funds	
Transfers from Reserves	-\$31,505,508
Transfer from Section 7.11	-\$7,153,600
Loan Funds Received	-\$6,650,000
Plant & Equipment (Income from Disposal)	-\$1,480,000
Add Back Depreciation Budget	-\$25,809,762
Add Back Carrying Value of Real Estate Sold	-\$1,611,048
Add Back S7.11 & S64 Income Received	\$2,077,700
	-\$72,132,218
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Application of Funds Asset Purchases:	
Capital Works	\$85,806,147
Real Estate	\$13,442,000
Investment Property	\$0
Reserves:	Ψ
Transfers to reserves	\$43,245,449
Loans:	ψ 10,2 10, 110
Principal Repayment	\$5,189,466
Internal transactions:	ψο, του, του
Income	-\$19,602,890
Expenditure	\$19,602,890
	\$147,683,062
Net Funding Result	\$75,550,844

Budget Surplus -\$9,37

Council's budget is framed around not increasing the general rate above the approved rate pegging limit and secondly, the requirement to have nil or limited impact on the service levels currently provided to the community. The budget covers the directions of Council and the community as set in the 2040 Bathurst Community Strategic Plan.

As Council is every year required to provide additional services, provide and maintain additional infrastructure and is restricted in its ability to increase its income (due to ratepegging imposed by the NSW State Government) Council is constantly looking for potential savings across all areas. Some areas Council has considered include:

- Efficiency savings in energy and other areas (Council has installed several solar energy generating systems on Council owned facilities)
- Different styles of service provision to reduce costs
- Options to increase revenue
- Assets Council has developed Asset Management Plans for all of its asset types. These Plans have several aims including reducing the asset backlog (the difference between the current estimated condition of the asset and the preferred condition level), identifying short term maintenance with a view to minimising long term maintenance costs and identifying potential for assets to be improved. Council is also looking, where possible, to gain increased returns from its assets e.g. lease fees.

# Major Projects for 2019/2020

Mt Panorama - Second Track	45,789,075
Roads, Bridges & Footpaths (detailed below)	14,566,623
New Collections Facility	3,886,586
Perthville Flood Mitigation Stage 2 - Levee	2,550,000
Proctor Park Soccer Fields x 3 - additional funds	2,200,000
Hereford Street Fields - Construction of 5th & 6th fields	2,200,000
Water - Reservoir Replacement Wentworth Est/Robin Hill	2,000,000
Street lighting - upgrade to LED and smart controls	1,600,000
Bathurst Sportsground Redevelopment - Structures	1,500,000
Sewer Treatment Works - Sludge Handling (Maintenance)	758,176
Water - Chifley Dam Ground Anchors	750,000
Water Treatment Works - Chemicals	700,000
Aerodrome - Construction of the Taxiway Golf	700,000
Water Supply Mains Maintenance	675,600
Sewer - Hereford Street Amenities Block - Fields 5th & 6th	600,000
Water - Drinking Water Management System	551,500
Bathurst Skate Park construction of extension	551,000
Hereford Street Rugby & League Car Park	500,000
Aerodrome - Redirect Taxiway C & Construct Taxiway H&I	500,000
Perthville Village Square - Court Replacement	499,941
Sewer Mains - Rehabilitation Program	362,600
Water Supply Main Repairs	352,100
Sewer Treatment Works Operating Expenses	342,300
Water Supply Services Repairs	341,400

Director Corporate Service	es & Finance's	Report to the	Council Meeting	g 01/05/2019

Water Main Roadworks	306,900
Bathurst Sportsground - Work Shed / Amenities	305,000
Water Mains – per Water Assets Management Plan	300,000
Sewer Pump Stations - Mt Panorama SPS Replacements	300,000
Aerodrome - Construction of parallel Taxiway Foxtrot	300,000
Stormwater Drainage Maintenance General	291,400
CBD CCTV	250,000
Centennial Park Upgrade - land improvements	250,000
Sewer Treatment Works - Testing	221,141
Waste - Sofala Rubbish Transfer Station Operating Expenses	200,100
Water - Reservoir Replacement McPhillamy Park	200,000
Adventure Playground - Stage 2 Consultant expenses	200,000
Proctor Park - Design & Consult for new required land	200,000
Go Kart Track Construction & Consultancy	200,000
Water Reservoirs - McPhillamy Park	200,000
Water - Robin Hill Reservoir Study	200,000
Chifley Dam Maintenance	192,600
Water Meter Services	187,209
Sewer Mains - Road Reinstatement	·
Sewer Network - Public Amenities Block	185,500
	180,000
Water - Water Review and Update Drought Mgt Plan Water - Best Practice Guidelines Maintenance	180,000
	176,900
Waste - Sunny Corner Transfer Station Operating Expenses	175,200
Waste - Rockley Rubbish Transfer Station	174,385
Sewer Treatment Works - Ground Works	170,000
Sewer Mains - Repairs	167,200
Wastewater Treatment Works (WWTW) - Aerator Replacement	166,749
Waste - Trunkey Rubbish Transfer Station Operating Expenses	162,900
Waste - Hill End Rubbish Transfer Station Operating Expenses	161,900
Sewerage Services Pump Stations - Replace Pumps	160,000
Sewer Pump Stations - Replace Aged Switchboards	160,000
Water Security Option Identification and Assessment	160,000
Aquatic Centre Special Maintenance	159,700
Sewer Mains - Maintenance	156,500
Library Book Purchases	153,450
Vegetation Management Plan (VMP)	153,450
Turf Cricket Wicket Restoration Treatment	150,000
Flood Prone Properties	150,000
Mt Panorama - Aboriginal Heritage Study	150,000
WWTW Inlet Work Embankment Protection	150,000
Winburndale Dam Operating	143,592
Plans of Management - Community Lands Consultancy	140,000
Water Replace Aged Mains	135,036
Sewer Mains - Clear Block Etc	131,800
Water Winburndale Pipeline Renewal	128,898
Environmental Grant - Council Regional Capacity Building Program	125,000
Street Trees M&R City Area	120,400
Sewer Network - IWCM Implementation - Sewer	120,000
Infield Drainage to Ashwood Park no 2 Field	120,000
Upgrade tree planting Durham Street - Between Bentinck & Stewart Sts	115,000

Winburndale Dam Main Repairs	113,700
Information Services - Software purchases 19/2-	110,000
Llanarth Open Space - Landscape Development Design	110,000
Chifley Dam Operating	106,000
Other Land & Building - Former TAFE Building maintenance	105,000
WWTW - Inlet works pump replacement	104,346
Flood Mitigation - Levee General Maintenance	102,119
Sewer Pump Stations - Pump Station Odour Control	100,000
Bathurst CBD Integrated Transport Plan	100,000
BMEC Upgrade from Masterplan	100,000
Aerodrome - Aircraft Tie-Downs	100,000
Mt Panorama - Debris Fencing Conrod Straight	100,000
Mt Panorama - Refurbish Lap Scoring Tower	100,000
Mt Panorama - Support Paddock Reseal	100,000
WWTW Staff Amenities	100,000
Indoor Stadium - Building - Stadium Amenities Upgrade	98,923
Water - IWCM Implementation	98,100
Water Supply Water Hydrant Maintenance	97,500
Sewer Mains - Replace Aged Switchboards	93,093
Sewer Mains - Condition Monitoring	88,100
Water - Implementation of Water Supply Management Plan	80,817
Water Mains - Mt Panorama Improvements	80,817
Evo Cities	80,000
Water Supply - Sewer Maintenance	79,800
Sewer - Pump Stations Repairs	79,500
Industry Cluster Activation Program Strategic Plan Project	75,124
WWTW - Energy Metering / Monitoring	75,000
Mt Panorama - Fibre loop	75,000
Chifley Dam Cabins Operating	70,500
Haymarket Reserve Infrastructure Restoration	70,000
WWTW - UV Lamp replacement	69,564
Water Meters New Installations	67,518
Playground Equipment	66,495
Aquatic Centre - replacement of the Boilers	65,000
Water Meters Services - 2-mm	62,403
John Matthews Complex - Synthetic Tennis Court resurface	61,380
Local Heritage Fund Grant	60,500
iD Profile Subscription	60,000
Street Tree watering	60,000
Civic Centre - Air Conditioning Upgrade	60,000
Library Software Licences	59,590
WWTW - Levee bank extension (to protect WWTW from floods)	59,334
WFP - Switchboards	58,311
Sewer Treatment Works - Odour Control	57,900
Sewer Treatment Works - Liquid Aluminium	55,900
Water Mains - Pressure Reduction and Flow Monitoring	54,219
Winburndale Dam Cottage maintenance	52,500
WWTW - Replace Switchboards	52,173
Waste Collection Purchase Mobile Bins	52,000
Rehab of the Macquarie River Riparian Corridor	51,440

Water Meters Services - 25mm	51,150
Vegetation Management Plan (VMP) - revise plan	51,150
Entry to Bathurst Signage	50,000
Tourism Building - Internal Fit-out	50,000
Environmental UWMP Implementation Projects	50,000
Bathurst CBD Main Street Improvement Fund	50,000
Telstra Location Insights	50,000
Bathurst Cultural Fund	50,000
Information Services - Replace Server Room UPS & Air Con	50,000
Environmental Grant - Regional State of the Enviro	50,000
Cousins Park Exercise Equipment	50,000
Playground Construction of Coates Parks	50,000
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Playground Construction of Mendal Parks	50,000
Playground Construction of Keane Parks Aerodrome Master Plan	50,000
	50,000
Mt Panorama - Conrod Straight Shoulder Maintenance	50,000
Total	98,446,777
Roads, Bridges & Footpaths	
Urban Roads Sealed maintenance	2,326,747
RTA Ordered Works	1,622,400
Bridge Capital - Howards Bridge - Bridle Track	1,500,000
Rural Roads Sealed maintenance	757,639
Rural Roads Unsealed maintenance	749,809
Hereford Street Roundabout	600,000
Regional Road Grant Works	400,000
RTA Road Maintenance RMCC - SH5 - Great Western Highway	313,400
RTA Road Maintenance RMCC - MR54 - Bathurst-Ilford Rd	367,300
Rural Unsealed Roads - Limekilns Road	300,000
Urban Roads Unsealed maintenance	272,927
Rural Unsealed -RC Wambool Rd	250,000
Rural Roads Unsealed - Gravel Resheeting	250,000
Rural Unsealed - Eusdale Road	250,000
Paved Footpath / Cycleway maintenance	250,000
Road Construction - RURAL SEALED Bridle Track	250,000
Rural Roads Sealed - Minor Improvements	250,000
Urban Roads - Intersection of Suttor & Bradwardine	235,000
Road Construction - Rural Unsealed Eusdale Road	212,216
Major Pavement Rehab (Various locations)	200,000
Rural Unsealed - Freemantle Rd	200,000
Rural Unsealed - Brewongle Lane	200,000
Urban Sealed - Ophir Road	200,000
Bridge Maintenance - Howards Bridge - Bridle Track	200,000
Cycleway - Mitchell Highway - Bradwardine Rd to Sawpit Ck	151,800
Strategic Access Plan - as per Asset Mgt Plan	150,000
Urban Road - Boundary Rd - Gleneagles CI to Mitchell Hwy	150,000
Urban Road - Bradwardine Rd - Mitchell Hwy to Corporation Ave	150,000
Urban Road - Evernden Road (Colville to Darwin Dr)	150,000

K & G Elizabeth Street (George to William)	150,000
Rural Unsealed - Houses Lane	146,374
Rural Road Sealed - Minor Improvements	120,000
Regional Road MR39- maintenance (Blayney–Hobbys Yards Rd)	115,500
Rural Roads Unsealed - Major Heavy Patching	100,000
Road Construction - Footway Renewals	100,000
Rural Unsealed -RC Triangle Flat Rd Trees	100,000
Rural Unsealed - Whalans Lane	100,000
Unpaved Footpath / Cycleway maintenance	92,261
RTA Road Maintenance RMCC - MR253 - Oberon Rd	90,900
Urban Roads Sealed Traffic Facilities	81,900
Urban Roads - Mitre Street Pedestrian Crossing Upgrade	75,000
Regional Road MR216 maintenance (Hill End-Sofala Rd)	72,500
Urban Roads - Blackspot - George Street Pedestrian Refuge	70,500
RTA Road Maintenance RMCC - SH7 - Mitchell Highway	66,100
K & G maintenance	63,150
Urban Roads - Blackspot - Willow Drive Traffic Calming Speed Cushions	62,000
Rural Roads Unsealed Traffic Facilities	51,200
Roads, Bridges & Footpaths	14,566,623

Due to increasing demands on Council's stormwater infrastructure, consideration of the introduction of a Stormwater Management Levy will need to be included with Council's budget deliberations for 2020/2021.

# **Asset Maintenance Backlog**

The current infrastructure asset maintenance backlog identified by Council's asset plans includes:

Classification	\$
Buildings & Other Structures	5,825,000
Roads, Bridges & Footpaths	60,890,000
Drainage	1,900,000
Water	14,586,000
Sewer	9,065,000
Total:	92,266,000

Asset Management Plans are available on Council's website.

The magnitude of the backlog shown above remains a concern to Council, which may look to an increase in the rate peg in future years. A special rate variation needs to be considered in budget deliberations for the 2020/2021 year. Any such decision will be subject to future discussions with the community regarding service levels and a review of Council's operations over the ensuing future.

#### **Rate Pegging**

Council has prepared its estimates based on the rate pegging limit imposed by the State Government of 2.7%. Commercial organisations are not restricted by rate pegging legislation and are subject to market rate increases.

General Purpose Rates & Charges 2.7% Water Rates & Charges 5.0%

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Sewer Rate & Charges 5.0% Waste Charges 5.0%

Domestic Waste Collection Reasonable Cost Method

Council should be mindful of the continual squeeze on the Council in its ability to raise revenue through rates as compared to pricing policies of State Government and commercial organisations. Consideration needs to be given to increasing general rates above the "pegged" limit or the reduction of current service levels into the future.

# **Staffing Levels**

The Plan has been prepared based on staffing levels of 379 (FTE).

Councillors should be aware that as the region grows and the need for staff resources increases, additional staff may be needed in future years. This will, again, place pressure on future budgets.

#### **Service Levels**

Council's services to the community will generally remain constant through 2019/2020. However, Councillors will generally be mindful that as further work is taken on it will become increasingly difficult for the required service levels to be met.

Councillors should also be aware that Council is continually being requested to increase service levels in rural areas and at present there is no corresponding rate increase available to offset these increased costs.

#### **Section 356 Donations**

	Recommended
Organisation	\$
Bathurst AH&P Association	8,244
Monkey Hill UHF Repeater	800
2BS Junior Sports Awards	5,000
Macquarie Philharmonia - Platinum Donation	2,000
Sofala & District AH&P Association	350
Sofala Progress Association	2,500
Bathurst Information and Neighbourhood Centre (BINC)	800
Bathurst City Colts Water Account	6,676
Bathurst City & RSL Band Association Inc	5,000
Evans Arts Council	3,000
CSU Foundation Trust (Gordon Bullock Scholarship)	3,000
CSU Foundation Trust	5,000
Bathurst District Sport & Rec (BDRSC) grants	20,000
WRAS Annual Subscription/donation	2,410
Mitchell Conservatorium - BMEC Concerts	7,000
BMEC - Bathurst Eisteddfod	30,000
BMEC - Bathurst Youth Council	2,000
BMEC - CPSA Monthly Meetings	11,000
2019 Australian International Luthiers Congress	5,000
Rotary Club of East Bathurst - RYDA	4,333
Bathurst Street & Custom Motorcycle Show	13,970
International All Veteran Auto Rally	24,000
Bathurst Seymour Centre Inc	2,500

Bathurst Panthers RLFC	2,000
Bathurst City Mens Bowling Club - Carillon Fours	1,000
Bathurst Filipino-Australian Community Inc (BFAC)	600
Bathurst Refugee Support Group Inc (BRSG)	2,000
Quota International of Bathurst - QuoCKa reading	1,000
Mitchell Conservatorium	3,000
Bathurst Arts Council - Annual Youth Arts Awards	2,000
Miss Trail's House & Garden	1,500
Bathurst Remembers / AVAMS / Communications and Resources Project	5,000
Eglinton Public School P & C Country Fair Committee	500
ASRA - Newtons Nation IDF World Cup	15,000
Greening Bathurst Inc	3,000
Central Tablelands Woodcraft	500
Bathurst Gardener's Club Inc	500
3rd Bathurst (All Saints Cathedral) Scout Group	500
Neroli Colvin Storytelling Competition	1,000
Bathurst Edgell Jog	7,500
Miscellaneous	36,667
Total	247,850

Other community support included in the budget:

Boundary Road Nature Corridor	\$11,900
Main Street Improvement Fund	\$50,000
Local Heritage Fund	\$60,500
Village Improvement Program	\$20,000
Disability Access Fund	\$15,000
Arts Out West contribution	\$26,087
CBD CCTV program	\$10,000
Village Events Program	\$40,000

In total, Council will be providing more than \$481,000 to outside organisations beyond its own Operational requirements.

### **Mayor and Councillor Remuneration**

Council is currently awaiting the Local Government Remuneration Tribunal's Report in respect to fees payable to Council's Mayor and Councillors. The Tribunal is required to make a determination by no later than 1 May each year and make a report to the Minister within 7 days of making that determination. The Report is to be published in the Government Gazette and also laid before each House of Parliament.

Council has resolved that in accordance with Section 241 of the Act, Council will fix the annual fee paid to Councillors to the maximum determination made by the Remuneration Tribunal for the category Regional Rural.

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GENERAL MANAGER		MAYOR
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# **Organisation Structure**

The organisation structure is based on:

- 1. Facilitating an organisation structure that will meet the current and future needs of Council and the community;
- 2. Ensuring stability and certainty within the organisation;
- 3. Delivering an efficient, sustainable ongoing structure;
- 4. Providing improved outcomes for the citizens of the area ensuring properly delivered services.

The existing organisation structure has been reviewed during the planning process and consists of the General Manager and the following Department structure:

- Corporate Services & Finance
- Engineering Services
- Environmental, Planning & Building Services
- Cultural & Community Services

The organisation structure and associated functions are as follows:

Each of the Departments has a Director appointed who is "senior staff" in accordance with Section 332 of the Local Government Act.

Director Corporate Services & Finance	Director Engineering Services	Director Environmental Planning and Building Services	Director Cultural & Community Services
Payroll, Administration, Governance, Stores/Purchasing, Information Services, Geographic Information System, Records, Human Resources, Risk Management/Insurance, Rates, Creditors/debtors, Business Papers, Government Information (Public Access), Public Interest Disclosures, Work, Health & Safety, Internal Audit, Annual Report, Delivery & Operational Plan, Financial Management, Committee Secretariat, Switchboard, Customer Request Management System, Customer Service, State Emergency Service, Rural Fire Service, Emergency Management, Marketing, Property Development &	Water Sewer Waste & Recycling Collection Waste Management Centre Parks & Gardens Aquatic Centre Depot Plant (Workshop) Floodplain Management Mount Panorama Operations Maintenance (roads, bridges, kerb & guttering) Construction (roads, bridges) Contract Management Design Works Disaster Planning Aerodrome Asset Management Project Management Forward Planning: * Environment * Recreation * Infrastructure Rural Works Indoor Sports Stadium Tennis Courts Traffic Management Buildings Maintenance	Land Use Planning Environmental Planning Control Building Control Health Pollution Control Development Control & Applications Traffic Inspectors (parking control) Rangers Stock Impounding Heritage & Conservation Regulatory Functions Animal Control Companion Animals Food/Health Inspections State of Environment Tree Preservation Order Septic Tanks Strategic Planning Land Use Planning Subdivision Planning Ordinance Control Licence Monitoring Section 94 Contributions Plumbing & Drainage Environmental Management Contamination Economic Development	Art Gallery, Library, Chifley Home and Education Centre, Australian Fossil & Mineral Museum - home of the Somerville Collection, Bathurst Memorial Entertainment Centre, Scallywags Childcare, Family Day Care, Vacation Care, Community Services, Cultural Planning, Access and Inclusion, Community Social and Strategic Planning, Community Development, Historical Society, Youth Council, Community Facilities, Community Facilities, Community Halls / Groups: Eglinton, Raglan & Perthville, Community Organisations: Rockley, Hill End, Sofala, Eglinton, Wattle Flat, Trunkey Creek, The Neighbourhood Centre, Home & Community Care Centre & Kelso

Management, Mount Panorama Business/Conferencing & Events, Sister City. Corporate Communications

Subdivision Design & Construction Vegetation Management Plan Cemeteries Drainage/ Stormwater Private Works

Community Hub, Club Grants. Community Interagencies, Senior Citizens Centre, National Motor Racing Museum. Bathurst Rail Museum, Tourism,

**Destination Management** 

**Financial Implications**: Adoption of this report will place the Council's Draft Bathurst Delivery Program 2019-2023 and Operational Plan 2019/2020 on public display until 4 June 2019. Following the end of the public display period and consideration of any submissions received Council will formally adopt its budget for the 2019/2020 year.

# **Bathurst Community Strategic Plan - Objectives and Strategies**

• Objective 28: To plan for the growth of the region and the protection of the region's environmental, economic, social and cultural assets.

Strategy 28.6

• Objective 29: To guide the construction and provision of new infrastructure/facilities and services and the management and upgrading of existing assets and service levels.

Strategy 29.3

Objective 33: To be and develop good leaders.

Strategy 33.5

#### **Community Engagement**

Inform To provide the public with balanced

> and objective information to help them understand the problem, alternatives

opportunities and/or solutions.

To obtain public feedback on Consult

alternatives and/or decisions

Yours faithfully

A Jones DIRECTOR **CORPORATE SERVICES & FINANCE**